

STATE OF MAINE DEPARTMENT OF EDUCATION 23 STATE HOUSE STATION AUGUSTA, MAINE 04333-0023

WILLIAM H. BEARDSLEY ACTING COMMISSIONER

TO:

Members of the Right to Know Advisory Committee

FROM:

Debra Plowman, Director of Policy, Department of Education

DATE:

November 5, 2015

SUBJECT:

(Ref # 43) 20-A MRSA §13004, sub-§2-A

Thank you for the opportunity to comment on the provisions contained in Title 20-A MRSA Section 13004(2-A).

Section 13004(2-A) has been confusing from the outset. As written it seems to prohibit exactly the actions that it was designed to allow. Legal Counsel for the Department and the Department of Education (DOE) employees both share frustrations in trying to sort this out.

The following contains comments from Assistant Attorney General (AAG) Sarah Forster and are submitted to the RTKAC by the Department:

"First, subpart A of this section declares the documents which support a potential certification action (complaints, responses, investigative materials) to be confidential. Then, in subpart B, it purports to make some of that information subject to limited disclosure for specific purposes, but maintains confidentiality for information designated confidential under Sections 6101 and 6103. Section 6103 is criminal history records information, and Section 6101 is essentially any information about a certificate holder other than directory information in the possession of a school administrative unit to which the Department is specifically allowed access in Section 6101(3). Simply put: these two exceptions obliterate the rule.

My understanding from Certification Legal Counsel is that without the ability to disclose that information, Sections (B)(2) and (B)(3) – the ability to share information nationally with other educator certification units in other states – are rendered meaningless. I recall from my brief involvement in the 2009 work on this change in the law that the Department was motivated by the desire to be able to participate fully in these interstate exchanges and was afraid that if Maine could not share this information, we would not be able to receive information from other states.

Also, subsection (B)(1) makes no sense, since both 6101 and 6103 are intended to make the information available to the Department to perform certification investigations – so that subsection is either redundant, or hopelessly circular.

I would advise you to ask the Committee to work with the Department to get this section straightened out so that it can either be used as intended, or eliminated. As written, I'm just not sure what it does."

Question 1:

Please describe your agency's experience in administering or applying this public records exception. Please include a description of the records subject to the exception, an estimate of the frequency of its application, and an estimate of how frequently the exception is cited in denying a request for production of records (whether the denial occurs in response to an FOA request or in administrative or other litigation).

In partial response to Question 1: The Department has wrestled with this quite a bit this year as different parties attempt to FOAA information on the certification of an educator or educators, including the endorsements an educator may hold, and sometimes the date of the SBI report issued for certification or recertification purposes. Other requests have come from commercial sources with an eye towards reaching out to educators with a unique certification such as school psychologists. There has been a level of frustration expressed by community members that they cannot ascertain whether a local educator has an endorsement in the area they are teaching.

Question 2:

Please state whether your agency supports or opposes continuation of this exception, and explain the reasons for that position.

Response: Returning to the comments above, the Department cannot urge the continuation of the policy as written.

Question 3:

Please identify any problems that have occurred in the application of this exception. Is it clear that the records described are intended to be confidential under the FOA statutes? Is the language of the exception sufficiently clear in describing the records that are covered?

Response: See above comments from AAG Sarah Forster

Question 4:

Does your agency recommend changes to this exception?

Response: Yes. The statute needs not only clarification, but needs to be written to reflect the policy objective of fully participating in the sharing of certification information in interstate exchanges, creating the reciprocity necessary to participate.

Question 5:

Please identify stakeholders whose input should be considered in the evaluation of this exception, with contact information if that is available.

Response: Stakeholders: Sarah Forster, AAG at <u>Sarah.Forster@maine.gov</u>, Suzan Beaudoin, DOE, <u>Suzan.Beaudoin@maine.gov</u>; <u>Katherine.Hollicker@maine.gov</u>, and <u>Debra.Plowman@maine.gov</u>.

Question 6:

Please provide any further information that you believe is relevant to the Advisory Committee's review.

Response: Please see above.

Thank you again for the opportunity to comment. The Department looks forward to working with you on this issue. If you have any questions, please contact me at 207-624-6614 or debra.plowman@maine.gov.

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Maine Revised Statutes Title 20-A: EDUCATION

Chapter 501: CERTIFICATION AND REGISTRATION OF TEACHERS

§13004. LIST OF PERSONS CERTIFIED; RECORDS CONFIDENTIAL

1. Records. The commissioner shall keep a list of certified teachers. This list shall be a public record. The commissioner shall send copies of the list to school boards and superintendents on their request.

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[ 1981, c. 693, §§5, 8 (NEW) .]
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- 2. Records confidential. Transcripts, recommendations and other documents submitted in support of an application for certification or collected by the department for verification of certification records and maintained in the office of the commissioner shall be confidential. They may only be made available to the following:
 - A. School boards and superintendents; [1981, c. 693, §§5, 8 (NEW).]
 - B. Authorized personnel of the department in fulfilling assigned duties; and [1981, c. 693, §§5, 8 (NEW).]
 - C. Individuals and their representatives who request to examine their own records. [1981, c. 693, §§5, 8 (NEW).]

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[ 1983, c. 806, §92 (AMD) .]
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- **2-A.** Confidentiality. The provisions of this subsection govern confidentiality. For the purposes of this subsection, the term "certification" means certification, authorization or approval under this chapter and chapter 502.
 - A. Complaints and responses pursuant to section 13020 and any other information or materials that may result in an action to deny, revoke or suspend certification are confidential, except when submitted in court proceedings to revoke or suspend certification. [2009, c. 331, §1 (NEW).]
 - B. Except for information designated confidential under section 6101 or section 6103, information Information designated confidential under paragraph A may be released or used by the department as necessary to:
 - (1) Complete its own investigations:
 - (2) (1) Provide information to a national association of state directors of teacher education and certification to which the State belongs;
 - (3) (2) Assist other public authorities to investigate the same teacher's certification in another jurisdiction;
 - (4) (3) Report or prevent criminal misconduct or assist law enforcement agencies in their investigations; or
 - (5) (4) Report child abuse or neglect under Title 22, section 4011-A. [2009, c. 331, §1 (NEW).]
 - C. The department may publish and release as public information statistical summaries of complaints and dispositions as long as the release of such information does not jeopardize the confidentiality of individually identifiable information. [2009, c. 331, §1 (NEW).]
 - D. Notwithstanding paragraph A, the following information concerning final written decisions relating to disciplinary action taken by the commissioner against a person holding certification is a public record:

- (1) The name of the person;
- (2) The type of action taken, consisting of denial, revocation, suspension, surrender or reinstatement;
- (3) The grounds for the action taken;
- (4) The relevant dates of the action;
- (5) The type of certification and endorsements held, including relevant dates;
- (6) The schools where the person was or is employed; and
- (7) The dates of employment. [2009, c. 567, §10 (NEW).]

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[ 2009, c. 567, §10 (AMD) .]
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- **2-B.** Teacher addresses. Home addresses held by the department of teachers certified to teach in the State may be made available in response to the following:
 - A. Formal request from a commissioner or chief executive officer of other state agencies, including the judicial branch when access to that information may be necessary in carrying out an official function; and [1987, c. 395, Pt. A, §86 (NEW).]
 - B. Formal request by majority vote of any joint standing committee of the Legislature when access to that information may be necessary in carrying out an official function. [1987, c. 395, Pt. A, §86 (NEW).]

The use of these addresses by any other agency or department of government to which they may be furnished shall be limited to the purposes for which they are furnished and by the law under which they may be furnished. It shall be unlawful for any person to solicit, disclose, receive, make use of or authorize, knowingly permit, participate in or acquiesce in the use of, any list of or names of, or any information concerning, persons applying for or receiving assistance, directly or indirectly, derived from the records, papers, files or communications of the State or subdivisions or agencies, or acquired in the course of the performance of official duties. Any person violating this subsection shall be punished by a fine of not more than \$500 or by imprisonment for not more than 11 months, or by both.

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[ 1987, c. 395, Pt. A, §86 (NEW) .]
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3. Duplication costs. Individuals requesting copies of their records shall bear the costs of copying them.

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[ 1981, c. 693, §§5, 8 (NEW) .]
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4. Rules. The state board may adopt rules to carry out this section.

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[ 1981, c. 693, §§5, 8 (NEW) .]
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SECTION HISTORY
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1981, c. 693, §§5,8 (NEW). 1983, c. 470, §11 (AMD). 1983, c. 806, §92 (AMD). 1987, c. 395, §A86 (AMD). 1999, c. 547, §B78 (AMD). 1999, c. 547, §B80 (AFF). 2007, c. 666, §1 (AMD). 2009, c. 331, §1 (AMD). 2009, c. 567, §10 (AMD).

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Right to Know Advisory Committee

Remote Participation Survey Responses

Question	YES	NO
1. Should remote participation be available to elected officials?	4	3
2. Should remote participation be available to members of a public		
body with statewide jurisdiction?	6	1
3. Should remote participation be available to members of a public		
body with less than statewide jurisdiction?	6.	. 1
·		
4. Should a member's ability to participate remotely be contingent		
upon the occurrence of a specified event? (An amendment to LD		
1241, currently in the Judiciary Committee, would require either:		
(1) illness of the member; (2) weather that makes driving		
hazardous; or (3) unexpected traffic delays or vehicle breakdowns		
when the member is traveling to the meeting.)	5	2
5. Should remote participation be permitted in quasi-judicial		
proceedings?	3	4
6. If a member is permitted to participate remotely in a quasi-		
judicial proceeding, should the member participating remotely be		
allowed to vote?	3	4
7. Should a quorum be required to be physically present at the		
noticed meeting location?	5	2
8. Should a member be permitted to participate remotely only if		
participation by that member is needed for a quorum?	1	6
9. If members of a body are permitted to participate remotely,		
should they be allowed to participate remotely in executive		
sessions of the body?	5	2
10. Should remote participation in executive sessions be permitted		
if the language from LD 1809 is included, specifically addressing the		
circumstances under which the executive session may be		
conducted to ensure privacy?	5	2

*Note: Many YES/NO answers were qualified on other conditions being met

Comparison of Past Remote Participation Bills and Amendments

2. V ₀	Which bodies may use remote participation	A body subject to FOAA A member not physically present at a judicial or quasi-	A public body of a municipality, quasimunicipal entity or school administrative unit, unless composed of elected members A member not physically present at a physically present at a	A governing body of a quasi-municipal corporation or district that provides water, sewer or sanitary services	The Maine Governmental Facilities Authority, the Maine Health and Higher Education Facilities Authority, the Maine State Housing	The Maine Governmental Facilities Authority, the Maine
	mote participation	aber not ally present at a lor quasi-	ipality, quasi- ipal entity or I administrative mless composed sted members mber not sally present at a	quasi-municipal corporation or district that provides water, sewer or sanitary services	Governmental Facilities Authority, the Maine Health and Higher Education Facilities Authority, the Maine State Housing	Governmental Facilities Authority, the Maine
	oting by the state of the state	•	ipal entity or ladministrative unless composed sted members	corporation or district that provides water, sewer or sanitary services	Authority, the Maine Health and Higher Education Facilities Authority, the Maine State Housing	Authority, the Maine
	oting	•	l administrative mless composed sted members mber not mber not sally present at a	that provides water, sewer or sanitary services	Health and Higher Education Facilities Authority, the Maine State Housing	
1.50 m	oting	•	nless composed sted members not nber not ally present at a	sewer or sanitary services	Education Facilities Authority, the Maine State Housing	Health and Higher
13.44 13.44 13.45	oting			services	Authority, the Maine State Housing	Education Facilities
-	oting				State Housing	Authority, the Maine
	oting				-	State Housing
	oting				Authority and the	Authority and the
	oting				Maine Municipal Bond	Maine Municipal Bond
	oting	•			Bank	Bank
				A member not	[No explicit language	[No explicit language
				physically present may	regarding voting]	regarding voting]
				vote in all proceedings		
		_	judicial proceeding may	except quasi-judicial		
				proceedings.		
		concerning testimony	concerning testimony	A member not		
				physically present may		
·····		provided during the	provided during the	participate in a quasi-		
		proceeding	proceeding	judicial proceeding		
			,	through combined		
				audio and video means.		
3. Qu	Quorum requirements	A quorum must be		A quorum must be	A quorum does not	A quorum does not
		physically present at		physically present at	need to by physically	need to by physically
What is the same		the noticed meeting		the noticed meeting	present at the noticed	present at the noticed
		location unless: an		location unless: an	meeting location	meeting location
		emergency has been	emergency has been	emergency has been		
		g is		declared, the meeting is		
				necessary to address the		
-		emergency and the		emergency and the		
		body otherwise		body otherwise		
		complies with other	complies with other	complies with other		
		requirements to the	requirements to the	requirements to the		
		extent practicable		extent practicable; or		
				the body is expressly		
			authorized by statute	authorized by statute		

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		110358	(D 1800	T T 1000 (CA)		(10) FACE (1)
		200 700	LID 1007	LD 1007 (CA)	1.0 1.41	LU 1241 (CA)
4	Reasons for public	The adopted written	The adopted policy	The adopted policy	A member may	A member may
	body member's	policy may establish	must establish criteria	must establish criteria	participate while not	participate while not
	physical absence	circumstances under	that must be met before	that must be met before	physically present only	physically present only
		which a member may	a member may	a member may	when the member's	if the member is needed
		participate when not	participate when not	participate when not	attendance is not	for a quorum; or
		physically present	physically present	physically present	reasonably practicable.	attendance is not
					The reason for the	reasonably practical
					absence must be stated	because of illness,
		-			in the minutes of the	weather that makes
					meeting.	driving hazardous, or
						unexpected traffic
						delays or vehicle
						breakdowns when the
						member is traveling to
						the meeting
iń	Executive sessions	Requirements of statute	The adopted written	The adopted written	[No explicit language	Any executive session
		and the adopted written	policy may allow a	policy may not allow a	regarding remote	may include only
		policy apply in open	member to participate	member to participate	participation in	members who are
		meetings and executive	remotely in an	remotely in an	executive sessions]	physically present at
		sessions	executive session, but	executive session		the noticed meeting
			must specifically			location
			address the			
		•	circumstances to ensure			
6.	Terms governing use	A written policy	A written policy	A written policy	Statutory authorization	Statutory authorization
	of remote	adopted by the body	adopted by the body	adopted by the body		
	participation	that meets the statutory	that meets the statutory	that meets the statutory		
		requirements	requirements	requirements		
7.	Authorized means of	Through telephonic,	Through telephonic,	Through combined	By telephonic, video,	By telephonic, video,
	remote participation	video, electronic or	video, electronic or	audio and video means	electronic or other	electronic or other
		other similar means of	other similar means of	of communication	similar means of	similar means of
		communication	communication		communication	communication
				The state of the s		

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		LD 258	LD 1809	LD 1809 (CA)	ED 1241	LD 1241 (CA)
∞:	Audio/visual	Members of the body	Members of the body			
	requirements	must be able to hear	must be able to hear			
		and speak to all other	and speak to all other			
		members; members of	members; members of	members; members of	members; members of	members; members of
		the public in the noticed	the public in the			
		meeting location must	meeting location must	meeting location must	meeting location must	noticed meeting
		be able to hear all	location must be able to			
		members participating	members participating	members participating	members participating	hear all members
	-	from other locations.	from other locations.	from other locations.	from other locations.	participating from other
			Information presented	Information presented	Members must receive	locations.
			in a visual format must	in a visual format must	documents and	Members must receive
			be able to be seen by all	be able to be seen by all	materials discussed at	documents and
			members or be	members or be	the proceeding prior to	materials discussed at
			distributed to members	distributed to members	the meeting; materials	the proceeding prior to
			before or during the	before or during the	made available at the	the meeting; materials
			proceeding; materials	proceeding; materials	meeting may be	made available at the
			made available at the	made available at the	transmitted to members	meeting may be
			meeting may be	meeting may be	not present if the	transmitted to members
			transmitted to members	transmitted to members	technology is available.	not present if the
			not present if the	not present if the		technology is available.
			technology is available.	technology is available.		
ં	Annual meeting	If a body conducts one	If a body conducts one	If a body conducts one	[No requirement]	[No requirement]
		or more meetings with	or more meetings with	or more meetings with		
		members participating	members participating	members participating		
		remotely, it must also	remotely, it must also	remotely, it must also		
		hold at least one public	hold at least one public	hold at least one public		
		meeting annually where	meeting annually where	meeting annually where		
		no members participate	no members participate	no members participate		
		remotely	remotely	remotely		

Prepared by the Office of Policy and Legal Analysis for the Right to Know Advisory Committee Nov. 13, 2015

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Sec. 1. 1 MRSA §403-A is enacted to read:

§403-A. Public proceedings through other means of communication

1. Requirements. A body subject to this subchapter may conduct a public proceeding during which a member of the body participates in the discussion or transaction of public or governmental business through telephonic, video, electronic or other similar means of communication only if the following requirements are met:

A. The body has adopted a written policy that authorizes a member of the body who is not physically present to participate in a public proceeding through

telephonic, video, electronic or

other similar means of communication in accordance with this section.

OR

combined audio and video

means of communication in accordance with this section.

The policy may establish

circumstances under which a member may participate when not physically present.

OR

The policy must establish

criteria that must be met before a member may participate when not physically present.

If the

policy allows a member who is not physically present to participate in an executive session, the policy must specifically address the circumstances under which the executive session may be conducted to ensure privacy;

OR

The

policy may not allow a member who is not physically present to participate in an executive session;

- B. Notice of the public proceeding has been given in accordance with section 406;
- C. Except as provided in subsection 3, a quorum of the governing body is assembled physically at the location identified in the notice required by section 406;

Remote Participation Draft Bill Worksheet Right to Know Advisory Committee Nov. 13, 2015

D. Each member of the body participating in the public proceeding is able to hear all the other members and speak to all the other members during the public proceeding, and members of the public attending the public proceeding in the location identified in the notice required by section 406 are able to hear all members participating from other locations;

[No additional language regarding ability of members participating remotely to view visual materials as they are presented or receive them before or during the proceeding]

OR

If documents or materials

that include pictures, graphs, illustrations or other information presented in a visual format are part of the discussion, either the communications technology used must ensure that all members can see the documents and materials while the documents and materials are being discussed or the documents and materials must be provided to all members not physically present before or during the proceeding:

- E. Each member who is not physically present and who is participating through telephonic, video, electronic or other similar means of communication identifies the persons present at the location from which the member is participating;
- F. All votes taken during the public proceeding are taken by roll call vote; and
- G. Each member who is not physically present and who is participating through telephonic, video, electronic or other similar means of communication has received prior to the public proceeding any documents or other materials that will be discussed at the public proceeding, with substantially the same content as those documents actually presented. Documents or other materials made available at the public proceeding may be transmitted to the member not physically present during the public proceeding if the transmission technology is available. Failure to comply with this paragraph does not invalidate the action of a body in a public proceeding.
- 2. Voting; judicial or quasi-judicial proceeding. A member of a body who is not physically present and who is participating in a judicial or quasi-judicial public proceeding through telephonic, video, electronic or other similar means of communication may not vote on any issue concerning testimony or other evidence provided during the judicial or quasi-judicial public proceeding.

[No additional language regarding quasi-judicial proceedings]

OR

For the purposes of this subsection, "quasi-judicial proceeding" means a proceeding in which the governing body is obligated to objectively determine facts and draw

conclusions from the facts so as to provide the basis of an official action when that action may affect the legal rights, duties or privileges of specific persons.

- 3. Exception to quorum requirement. A body may convene a public proceeding by telephonic, video, electronic or other similar means of communication without a quorum under subsection 1, paragraph C if:
- A. An emergency has been declared in accordance with Title 22, section 802, subsection 2-A or Title 37-B, section 742;
- B. The public proceeding is necessary to take action to address the emergency; and
- C. The body otherwise complies with the provisions of this section to the extent practicable based on the circumstances of the emergency.

OR

- A. An emergency has been declared in accordance with Title 22, section 802, subsection 2-A or Title 37-B, section 742;
 - (1) The public proceeding is necessary to take action to address the emergency; and
 - (2) The governing body otherwise complies with the provisions of this section to the extent practicable based on the circumstances of the emergency; or
- B. The governing body is expressly authorized by its governing statute to convene a public proceeding by combined audio and video means of communication with less than a quorum of the body assembled physically at the location identified in the notice required by section 406.
- 4. Annual meeting. If a body conducts one or more public proceedings pursuant to this section, it shall also hold at least one public proceeding annually during which members of the body in attendance are physically assembled at one location and where no members of the body participate by telephonic, video, electronic or other similar means of communication from a different location.

Report to the Government Oversight Committee April 2015 Status of Recommendations as of September 2015

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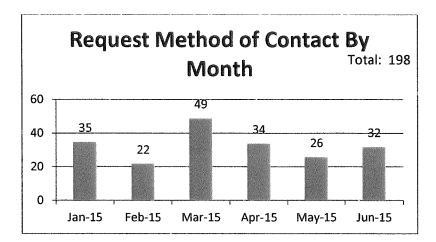
Legend for Status: Not started, Minor progress, Significant progress, Completed			
Recommendation	Lead	Status	Finish
Improved Guidance & Model Policies Archives convene stakeholder oronn including representatives of State agencies and	Secretary of	Minor	2015-2016
other interested groups, to review and update general retention schedules as they apply	State/ Archives	progress	or ongoing
to draft documents, and develop guidance on agency retention requirements for draft or)	0
working documents, with a report back to GOC			
☐ Archives issue policy directives and bulletins on quarterly basis	Archives	Minor progress	Ongoing
Records Retention Schedules			
☐ GOC should consider, with input from interested persons, changes to the Archives	Government	Minor	2015-2016
Advisory Board, including appointing members with expertise in the administrative,	Oversight	progress	
fiscal, legal and historical value of records; creating separate review subcommittees for	Committee		
local records and historical archive issues; and ensuring timely renewals or changes to			
appointments.			
☐ GOC should consider, with input from interested persons, clarifying the schedule	Government	Minor	2015-2016
approval process so that the roles of the Archives and the Archives Advisory Board are	Oversight	progress	
clearer; this may require legislative action	Committee		,
☐ Agencies and Archives should increase the number of schedule reviews done each	Agencies and	Minor	2016 then
year	Archives	progress	annually
Agency Records Officers			
☐ As part of the annual review of schedules, each agency should submit to Archives	Agencies	Minor	2016 then
the names of their records officers and assistants		progress	annually
☐ Archives should identify records officers and assistants gaps or recommended	Agencies	Significant	2015 then
additions and notify each agency		progress	annually
☐ Archives should insist that they will not accept records from or release records to an	Archives	Not	2015
agency without an assigned records officer		started	

Recommendation	Lead	Status	Tinish
Training & Accountability Archives issue minimum standards for records management training	Archives	Partia Agentus	2015
	Archives	Significant progress	2015
☐ Bureau of Human Resources include records management as a required topic in the	Bureau of Human	Not	2016 then
new employee orientation presentation	Resources	started	ongoing
☐ Agencies partner with Archives to deliver appropriate records management training	Agencies/	Minor	2016 then
· ·	Archives	progress	ongoing
te the agency records management training annually	All personnel	Minor	2016 then
		progress	annually
☐ Archives notify agencies of enhanced website resources for answering questions /	Archives	Significant progress	2015
☐ Agencies direct employee questions to records officers and Archives	Agencies	Minor progress	Ongoing
☐ Once clear and updated retention schedules are established and adequate training is implemented, the agencies could consider a plan for an employee records management performance expectation	Agencies	Not started	2016 then ongoing
Oversight & Compliance Agencies implement internal controls that provide reasonable assurance that their programs comply with all state records management laws and regulations	Agencies	Not started	2016 then ongoing
	Agencies	Not started	2016 then annually
☐ Periodic Archives inspection of agency records management program scheduled on rotating basis and include recommendations for improvements	Archives	Minor progress	2016 then annually
for their records	Agencies	Not started	2016 then annually
tht to Know	Public Ombudsman and RTKAC	Significant progress	2015-2016

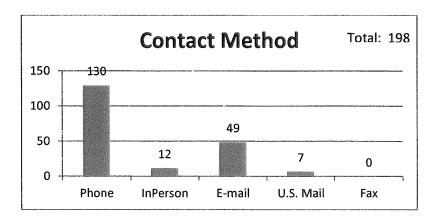
Public Access Ombudsman Mid-year Data Summary 2015

One of the functions of the ombudsman is to track data about Freedom of Access complaints and inquiries. This mid-year update provides a brief outline of the data for the first half of calendar year 2015.

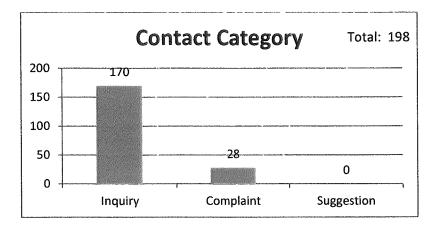
The total contacts are 198. For comparison, the total yearly contacts were 303 for 2013 and 370 for 2014. The monthly totals for January through June are listed below. Although these numbers fluctuate throughout the months, based on the mid-year amount it is possible that the total yearly contacts for 2015 will exceed 2014 and continue the upward trend.



The telephone continues to be the primary method of contact with the ombudsman.

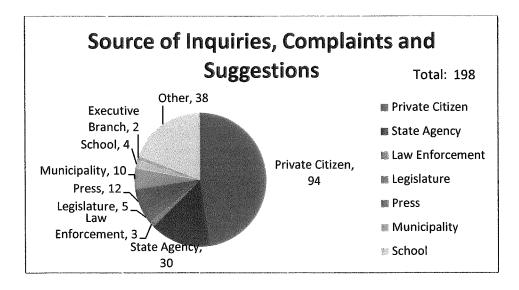


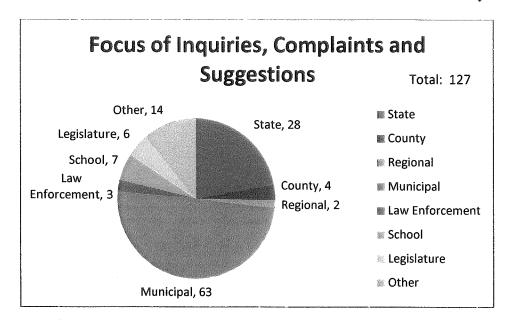
Inquiries continued to form most of the contacts. Contacts that were characterized as complaints involved a substantial controversy between the parties with specific relief or remedy sought by the complainant.



Of the contacts concerning public records (171) the most common questions involved the basis for a denial, inspection of electronic records, fees and undue delay.

Of the contacts concerning public meetings (36) the most common questions involved the use of executive session and what constitutes a meeting.





As was the case in 2013 and 2014, the bulk of contacts were telephone inquiries from private citizens about public records held by municipal government agencies.



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Interim Report to the Joint Standing Committee on Government Oversight Regarding Compliance with Public Records Laws

Office of the Secretary of State

September 8, 2015

Senator Katz, Representative Kruger and distinguished members of the Committee on Government Oversight; my name is Matt Dunlap and I am the Secretary of State for the State of Maine. Since we last met on the issue of records management and public records, I am pleased to report that significant progress has been made, and although a significant amount of work remains to be done, the work itself is taking shape.

Attached to this summary are the minutes of the first stakeholder group meeting, which was convened at the State Archives on August 4th. To be sure, we had intended to convene a second meeting before now, but late summer scheduling is tricky. We hope to schedule that meeting soon.

I am particularly grateful for the assistance and energy of Eric Stout of the Office of Information Technology, who has provided administrative and technical assistance in the work of the stakeholder group.

The stakeholder group is an eclectic and broad-ranging group representing all three branches of state government and beyond, and is made up of myself; Dave Cheever, state archivist; Tammy Marks, director of the archives; Donna Grant, deputy secretary of state for information services; Kristen Muszynski, director of communications for the secretary of state's office; Brenda Kielty, public access ombudsman for the attorney general; Grant Pennoyer, executive director of the Legislature; John Barden, director of the legislative law and reference library; Kevin Dieterich, director of information technology for the Legislature; David Packard, chief information officer for the courts; Greg McNeal, chief technology officer for the Office of Information Technology; Eric Stout, who is staffing the stakeholder group from the Office of Information Technology; and Howard Lowell, late of the National Archives and Records Administration.

The discussion at the first meeting was reflective of any number of dialogues I've been a party to regarding public records, records management, archiving and public access—in the broadest sense, the tasks involved are so immense as to seem overwhelming. The changing nature of records and the vast, exponential growth in the production of information that is part of the public trust was and never has been envisioned by traditional archiving and records management practices.

The nature and future of the work summarized in the minutes, which reflect the nature of the August 4th discussion, is to better understand what the role of the Archives Advisory Board currently is, what it should be, and what aspects of archives and records management it should focus its work on. Such a review, it should come as no surprise to you given the nature of your work, probably should have been undertaken not once but several times over the last few decades. The fact that it is only happening now informs the enormity of the task. We anticipate that some aspects of the recommendations will probably include amendments to the statute, which we will be recommending later this fall.

Parallel to this work, we have been engaged in a long-term and thorough review of the Archives itself; how internal and external communications can be enhanced, and to distill training towards best practices in records management to better serve our colleagues in the Legislative, Executive and Judicial branches as we stand accountable to the public in our work.

To that end, Tammy Marks reported last week that in the first day of registrations for training on records management policies and schedules that some twenty-six records officers across state government had registered for the training, and that several offices have requested on-hands training in their own environments. This is a welcome development, and reflects on the high profile of the issues of records management raised by this committee.

I am happy to entertain any questions you may have at this time, at the pleasure of the Chairs.